WALTER HELLERSTEIN

Office Address

Home Address

University of Georgia Law School Athens, GA 30602-6012 (706) 542-5175 239 Westview Drive Athens, GA 30606-4731 (706) 353-0865

PERSONAL DATA

Birth Date: June 21, 1946 Place of Birth: New York, New York Marital Status: Married, two children, three grandchildren

EDUCATION

Harvard College, A.B., 1967 *Magna cum Laude* in Government Phi Beta Kappa

University of Chicago Law School, J.D., 1970 *Cum Laude* Order of the Coif Editor-in-Chief, University of Chicago Law Review

MILITARY SERVICE

Captain, United States Air Force, 1970-76 (Active service obligation fulfilled through participation in the Honors Program of the Air Force General Counsel's Office from September 1971 through June 1973)

LEGAL EXPERIENCE

<u>Academic</u>

- July 2011- present: Distinguished Research Professor, University of Georgia
- July 1999 present: Francis Shackelford Professor of Taxation, University of Georgia School of Law
- April 1984 June 1999: Professor, University of Georgia School of Law (on leave 1996-1998)

LEGAL EXPERIENCE (cont'd)

Academic (cont'd)

September 1978 - April 1984: Associate Professor, University of Georgia School of Law

January 1976 - August 1978: Assistant Professor of Law, University of Chicago

Nonacademic

October 2004 – July 2008: Of Counsel, Sutherland, Asbill & Brennan

March 1999-September 2004: Counsel, KPMG

- May 1996 April 1998: Partner, Sutherland, Asbill & Brennan, Atlanta, Georgia
- January 1986- April 1996, Of Counsel, Morrison & Foerster San Francisco, CA
- July 1973 December 1975: Associate, Covington & Burling, Washington, D.C.
- July 1971 September 1971: Summer Associate, Cleary, Gottlieb, Steen & Hamilton, Paris, France
- July 1970 July 1971: Law Clerk to the Hon. Henry J. Friendly, Chief Judge, United States Court of Appeals for the Second Circuit

PROFESSIONAL HONORS

- Recipient, National Tax Association Daniel M. Holland Medal for Distinguished Lifetime Contributions to Study and Practice Of Public Finance (2008)
- Recipient, Bureau of National Affairs Latcham Award for Distinguished Service in State and Local Taxation (2007)
- Recipient, Multistate Tax Commission 25th Anniversary Award for Outstanding Contributions to Multistate Taxation (1992)

PROFESSIONAL ACTIVITIES

Consultant, Organization for Economic Cooperation and Development

Consultant, United Nations

Member, American Law Institute

Member, Board of Trustees, American Tax Policy Institute

Fellow, American College of Tax Counsel

Chairman, Editorial Advisory Board, State Tax Notes

Editor, State & Local Department, Journal of Taxation

Editorial Advisor, Tax Management Multistate Tax Portfolio Series

Member, Editorial Advisory Board, Multistate Tax Analyst

- Member, Executive Committee, Tax Section, New York State Bar Association (1995-96)
- Member, State and Local Tax Advisory Board, New York University Institute on State and Local Taxation
- Faculty Member, American Law Institute American Bar Association, Courses on State and Local Taxation and Financing
- Faculty Member, Georgetown University Law Center Annual Institute on State and Local Taxation
- Faculty Member, Tax Executives Institute Courses on State and Local Taxation
- Faculty Member, Lincoln Institute of Land Policy Seminar for State Tax Court Judges
- Faculty Member, New York University Institute on State and Local Taxation
- Faculty Member, World Trade Institute Seminar on State and Local Taxation

Faculty Member, International Association of Assessing Officers Legal Seminar

PROFESSIONAL ACTIVITIES (cont'd)

- Faculty Member, Georgia Association of Assessing Officers Mineral Rights Seminar
- Faculty Member, Heart of America Tax Institute
- Faculty Member, American Mining Congress, State Tax Workshop
- Faculty Member, Eastern Mineral Law Foundation, Basic Taxation of Natural Resources
- Faculty Member, National Institute on State and Local Taxation
- Faculty Member, Center for State and Local Taxation, Summer Institute
- Faculty Member, Tulane Tax Institute
- Faculty Member, Institute for Property Taxation
- Member, Board of Directors, National Tax Association Tax Institute of America (1981-83)
- Affiliated Scholar, American Bar Foundation (1982)
- Shell Foundation Lecturer, Tulane University Law School (1980)

BAR MEMBERSHIPS

Admitted, District of Columbia, 1970; Illinois, 1976; New York, 1989

PUBLICATIONS

Books and Monographs

- State Taxation (Warren Gorham Lamont, 3rd ed., (2014 rev.) (with J. Hellerstein and J. Swain)
- Taxing Global Digital Commerce (Kluwer Law International 2013) (with A. Cockfield, R. Millar and C. Waerzeggers)
- State and Local Taxation, Cases and Materials, (West Publishing Co., 9th ed. 2009) (with K. Stark, et al.)

Books and Monographs (cont'd)

- Streamlined Sales and Use Tax (Warren Gorham & Lamont, 2008/2009 ed.) (with J. Swain)
- Electronic Commerce and Multijurisdictional Taxation (Kluwer 2001) (with R. Doernberg, et al.)
- State and Local Taxation of Natural Resources in the Federal System: Legal, Economic, and Political Perspectives (American Bar Association Section of Taxation 1986)
- Financial Reporting by State and Local Government Units (Center for Management of Public and Nonprofit Enterprise of the University of Chicago 1977) (with S. Davidson, et al.)

Articles

- Designing the Limits of Formulary Attribution Regimes, State Tax Notes, April 7, 2014, p. 45
- Comparing the Treatment of Charities Under Value Added Taxes and Retail Sales Taxes, in R. de La Feria, ed., VAT Exemptions: Consequences and Design Alternatives, p. 175 (Kluwer Law International 2013)
- State Jurisdiction to Tax "Nowhere" Activity, 33 Va. Tax Rev. 209 (2013)
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- Formulary Apportionment in the EU and the US: A Comparative Perspective on the Sharing Mechanism of the Proposed CCCTB, in A. Dourado, ed., Movement of Persons and Tax Mobility in the EU: Changing Winds, p. 413 (IBFD 2013)
- Reflections of a Third-Country Observer on the Proposed CCCTB CFC Rules, in M. Lang, et al., eds., CCCTB and Third Countries, p. 339 (Kluwer Law International 2013)
- A Unitary Business Principle is the "Linchpin of Apportionability," *Not* Nexus, State Tax Notes, March 18, 2013, p. 865

PUBLICATIONS (cont'd)

- State Taxation of Cloud Computing: A Framework for Analysis, 117 J. Tax'n 11 (2012) (with J. Sedon)
- Tax Planning Under the CCCTB's Formulary Apportionment Provisions: The Good, the Bad, and the Ugly, in D. Weber (ed.), CCCTB: Some Selected Issues, p. 221 (Kluwer Law International, 2012)
- Federal-State Coordination: What Congress Should or Should Not Do, State Tax Notes, May 14, 2012, p. 453 (reprinting Testimony before the Committee on Finance of the U.S. Senate, Hearing on Tax Reform: What It Means for State and Local Tax and Fiscal Policy, April 25, 2012)
- Tax Aspects of Fiscal Federalism in the United States (to be published in C. Sacchetto and G. Bizioli, eds., Tax Aspects of Fiscal Federalism, p. 25 (IBFD 2011)
- The Questionable Constitutionality of Amazon's Distribution Center Deals, State Tax Notes, Dec. 5, 2011, p. 667 (with J. Swain)
- International Tax Developments in the United States: Fighting Fraud and Tax Haven Abuse – Lessons from the American States, in G. Kofler, R. Mason & S. van Thiel, eds, Tax Evasion and Tax Avoidance: Symposium on EU Tax Policy, p. 105 (Lexis/Nexis 2011)
- The Quest for "Full Accountability" of Corporate Income, State Tax Notes, Sept. 5, 2011, p. 627
- Challenging Legal Issues Confronting VAT Regimes (with J. Sedon), Tax Notes, April 25, 2011, p. 409
- The Market State Approach to the Attribution of Receipts From Services, State Tax Notes, Jan. 31, 2011, p. 331 (with J. Swain)
- VAT and the Tax-Exempt Sector: Unique U.S. Issues, Tax Notes, December 20, 2010, p. 1373 (with H. Duncan)
- Consumption Taxation of Cross-border Trade in Services in an Age of Globalization, in A. Cockfield, ed., Globalization and Its Tax Discontents, p. 305 (U. Toronto Press 2010)

- VAT Exemptions: Principles and Practice, Tax Notes, August 30, 2010, p. 989 (with H. Duncan)
- Interjurisdictional Issues in the Design of a VAT, in Symposium: Structuring a Federal VAT: Design and Coordination Issues, 63 Tax. L. Rev. 359 (2010) (with M. Keen)
- The VAT in the European Union, Tax Notes, April 26, 2010, p. 461 (with T. Gillis)
- A Primer on State Tax Nexus: Law, Power, and Policy, Before the Subcomm. on the Constitution and the Subcomm. on Commercial and Administrative Law of the House Comm. on the Judiciary, 111th Cong., 2d Sess. (Feb. 4,, 2010), reprinted in State Tax Notes, Feb. 22, 2010, p. 555
- Jurisdiction to Impose and Enforce Income and Consumption Taxes: Towards a Uniform Conception of Tax Nexus, in M. Lang, et al., eds., Value Added Tax and Direct Taxation: Similarities and Differences, p. 545 (IBFD 2009)
- Classifying State and Local Taxes: Current Controversies, State Tax Notes, Oct. 5, 2009, p. 35 (with J. Swain)
- Discriminatory State Taxation of Private Activity Bonds After *Davis*, Tax Notes, April 27, 2009, p. 447 (with E. Harper) (also published in State Tax Notes, April 27, 2009, p. 295)
- Reflections on Receiving the Dan Holland Award, State Tax Notes, Jan. 12, 2009, p. 113
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- Recent Developments in U.S. Subnational State Taxation with International Implications, 61 Bull. Int. Tax'n 77 (2008)
- Is "Internal Consistency" Dead?: Reflections on an Evolving Commerce Clause Restraint on State Taxation," 61 Tax L. Rev. 1 (2007)
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- Income Allocation in the 21st Century: The Case for Formulary Apportionment, 12 Int'l Transfer Pricing J. 103 (2005)
- Economic Development and the Dormant Commerce Clause: Lessons of *Cuno v*. *DaimlerChrysler* and its Effect on State Taxation Affecting Interstate
 Commerce, Before the Subcomm. on the Constitution and the Subcomm. on Commercial and Administrative Law of the House Comm. on the Judiciary, 109th Cong., 1st Sess. (May 24, 2005), reprinted in State Tax Notes, May 30, 2005, p. 715.
- The Political Economy of the Streamlined Sales and Use Tax Agreement, 58 Nat'l Tax J. 605 (2005) (with J. Swain)
- Sales Tax Reform in the United States: The Streamlined Sales Tax Project, 59 Bull. for International Fiscal Documentation 170 (2005)
- Travels with Charlie: Charles E. McLure Jr.'s Contributions to the Law of Taxation, State Tax Notes, Jan. 3, 2005, p. 897
- The European Commission's Report on Company Income Taxation: What the EU Can Learn from the Experience of the US States, 11 Int'l Tax and Public Finance 1 (2004) (with C. McLure)
- Lost in Translation: Contextual Considerations in Evaluating the Relevance of US Experience for the European Commission's Company Tax Proposals, 58 Bull. for International Fiscal Documentation 86 (2004) (with C. McLure)
- Congressional Intervention in State Taxation: A Normative Analysis of Three Proposals, Tax Notes, March 15, 2004, p. 1375 (with C. McLure) (also published in State Tax Notes, March 1, 2004, p. 721).

- Jurisdiction to Tax Income and Consumption in the New Economy: A Theoretical and Comparative Perspective, in Symposium, Jurisdiction to Tax in the New Economy: International, National, and Subnational Perspectives, 38 Ga. L. Rev. 1 (2003)
- State Personal Income Tax Issues Raised by Change of Residence, State Tax Notes, Nov. 3, 2003, p. 479
- State Taxation of Accumulated Trust Income: Restraints Imposed by Due Process, Commerce Clauses, 10 Multistate Tax Report 815 (2003)
- State Tax Treatment of Foreign Corporate Partners and LLC Members After Check the Box, 8 St. & Loc. Tax Law. 1 (2003) (with M. McLoughlin)
- Reconsidering the Constitutionality of the "Convenience of the Employer" Doctrine, State Tax Notes, May 12, 2003, p. 553; Tax Notes, May 26, 2003, p. 1247
- Federal Statutory Restraints on State Tax Nexus Generate Continuing Controversy, 97 J. Tax'n 290 (2002)
- Does Sales-Only Apportionment of Corporate Income Violate International Trade Rules?, Tax Notes, Sept. 9, 2002 (simultaneously published in Tax Notes International, Sept. 9, 2002, p. 1315 and in State Tax Notes, Sept. 9, 2002, p. 779) (with C. McLure)
- Three-Party Multistate Sales Transactions: Drop Shipments and Similar Arrangements, State Tax Notes, May 13, 2002, p.621
- The Business-Nonbusiness Income Distinction and the Case for its Abolition, State Tax Notes, Sept. 3, 2001, p. 725.
- Role of States/Provinces in Taxation in the Canada/U.S. Context, in Symposium on the Impact of Federalism and Border Issues in Canada/U.S. Relations, 27 Can.-U.S. L.J. 75 (2001)
- State Aid Control in the American Federal System, in C. Ehlermann and M. Everson, eds., European Competition Law Annual 1999: Selected Issues in the Field of State Aids, p. 577 (Hart 2001)

- Sales Taxation of Electronic Commerce: What John Due Knew All Along, State Tax Notes, Jan. 1, 2001, p. 41 (with C. McLure)
- Federal Constitutional Limitations on Congressional Power to Legislate Regarding State Taxation of Electronic Commerce, 53 Nat'l Tax J. 1307 (2000)
- Deconstructing the Debate Over State Taxation of Electronic Commerce, 13 Harv. J.L. & Tech. 549 (2000)
- The Treatment of Warranties and Associated Repair Work Under State Sales and Use Taxes, State Tax Notes, June 19, 2000, p. 2095.
- State Taxation of Electronic Commerce: Perspectives on Proposals for Change and Their Constitutionality, 2000 B.Y.U.L. Rev. 9 (with K. Houghton)
- Constitutional Restraints on State Interest Expense Allocation After Hunt-Wesson, 92 J. Tax'n 241 (2000)
- The Law of Sales Taxes in a Cyberspace Economy, State Tax Notes, July 12, 1999, p. 111
- Internet Tax Freedom Act Limits States' Power to Tax Internet Access and Electronic Commerce, 90 J. Tax'n 5 (1999)
- State and Local Taxation of Electronic Commerce: Reflections on the Emerging Issues, 52 Miami L. Rev. 691 (1998)
- Electronic Commerce and the Future of State Taxation, in The Future of State Taxation, p. 207 (D. Brunori ed. 1998)
- Taxation of Telecommunications, in Telecommunications Law, Regulation, and Policy 329 (W. Read & W. Saparov eds. 1998)
- United States Supreme Court: Review and Preview, State Tax Notes, Jan. 12, 1998, p. 119
- Testimony on H.R. 1054, the "Internet Tax Freedom Act," Before the Subcomm. on Commercial and Administrative Law of the House Comm. on the Judiciary, 105th Cong., 1st Sess. (1997)

PUBLICATIONS (cont'd)

Articles (cont'd)

State Taxation of Electronic Commerce, 52 Tax L. Rev. 52 (1997)

Commerce Clause Restraints on State Tax Incentives, 82 Minn. L. Rev. 413 (1997)

- Transaction Taxes and Electronic Commerce: Designing State Taxes that Work in an Interstate Environment, 50 Nat'l Tax J. 593 (1997)
- Suspect Linkage: The Interplay Between Taxing and Spending Measures in the Application of Constitutional Antidiscrimination Rules, 95 Mich. L. Rev. 2167 (1997) (with D. Coenen)
- State Taxation of Electronic Commerce: Preliminary Thoughts on Model Uniform Legislation, State Tax Notes, April 28, 1997, p. 1315
- State Taxation of Telecommunications and Electronic Commerce: Overview and Appraisal, State Tax Notes, Feb. 17, 1997, p. 519
- Commerce Clause Restraints on State Business Development Incentives, 81 Cornell L. Rev. 789 (1996) (with D. Coenen)
- Supreme Court Preview 1996-97 Term, State Tax Notes, Sept. 6, 1996, p. 839
- Commerce Clause Restraints on State Tax Incentives, The Region (Federal Reserve Bank of Minneapolis), Vol. 10, No. 2, 1996
- Commerce Clause Restraints on State Taxation After *Jefferson Lines*, 51 Tax L. Rev. 47 (1995) (with M. McIntyre and R. Pomp)
- On the Proposed Single-Factor Formula in Michigan, State Tax Notes, October 2, 1995
- Implications of the Uruguay Round Multilateral Trade Agreements for American Subnational Taxation of International Commerce, 49 Bull. Int'l Fiscal Documentation 3 (1995)
- State and Local Taxation of the Information Highway, Procs. of the 87th Ann. Conf. of the Nat'l Tax Ass'n 221 (1995) (with T. Steele)

PUBLICATIONS (cont'd)

- West Lynn Creamery, Inc. v. Healy and the Constitutionality of State Tax Incentives: A Preliminary Analysis, State Tax Notes, October 24, 1994, p. 1182
- Federal Constitutional Limitations on State Taxation, Tax Management Multistate Tax Portfolio, 1400 T.M. (1994)
- State and Local Taxation of Intangibles Generates Increasing Controversy, 80 J. Tax'n 296 (1994)
- State Taxation of Corporate Income from Intangibles: *Allied Signal* and Beyond, 48 Tax L. Rev. 739 (1993)
- Sales Taxation of Services: An Overview of the Critical Issues, in W. Fox, ed., Sales Taxation: Critical Issues in Policy and Administration 41 (1992)
- Critical Issues in State Taxation of Telecommunications, in T. Pogue, ed., State Taxation of Business: Issues and Policy Options 145 (1992)
- Supreme Court Says No State Use Tax Imposed on Mail-Order Sellers...for Now, 77 J. Tax'n 120 (1992)
- State Taxation of Nonresident Pension Income, Tax Notes, July 13, 1992, p. 221 (with J. Smith)
- Constitutional Limitations on State Taxation of Interstate Branching, in American Bankers Association, Facts and Issues Concerning State Taxation of Commercial Banks (1991)
- The Constitutional Dimension of the "Business/Nonbusiness" Income Distinction, State Tax Notes, Dec. 2, 1991, p. 477
- State Taxation and The Supreme Court, 1990-91 Term, State Tax Notes, Sept. 9, 1991, p. 41
- Supreme Court Settles Some State Tax Issues While Creating Other Problems, 75 J. Tax'n 180 (1991)
- Testimony on State Tax Implications of Interstate Branching Before the Subcomm. on Economic Stabilization of the House Comm. on Banking, 102nd Cong., 1st Sess. 37 (1991)

<u>Articles</u> (cont'd)

- Justice Scalia and the Commerce Clause: Reflections of a State Tax Lawyer, in Symposium on the Jurisprudence of Justice Scalia, 12 Cardozo L. Rev. 1763 (1991)
- The *Finnigan* Case: A Reply to Vogelenzang's "Second Stage Apportionment of Unitary Income," Tax Notes, May 20, 1991, p. 891 (with J. Hellerstein)
- State Taxation and the Supreme Court, 1989 Sup. Ct. Rev. 223 (1990)
- Preliminary Reflections on *McKesson* and *American Trucking Associations*, Tax Notes, July 16, 1990, p. 325
- Are Days of World-Wide Unitary Taxation by States Limited?, 72 J. Tax'n 172 (1990)
- State Taxation of Federally-Deferred Income: The Interstate Dimension, 44 Tax L. Rev. 34 (1989) (with J. Smith)
- Equal Protection Run Amok?: An Analysis of the Nebraska Supreme Court's Decision in the *Northern Natural Gas* Case, Tax Notes, Nov. 20, 1989, p. 995
- Recent Supreme Court Decisions Have Far-Reaching Implications, 70 J. Tax'n 306 (1989)
- Is "Internal Consistency" Foolish?: Reflections on an Emerging Commerce Clause Restraint on State Taxation, 87 Mich. L. Rev. 138 (1988)
- Testimony on H.R. 1242, H.R. 1891, and H.R. 3521, the Interstate Sales Tax Collection Act of 1987 and the Equity in Interstate Competition Act of 1987: Hearing Before the Subcomm. on Monopolies and Commercial Law of the House Comm. on the Judiciary 100th Cong., 2nd Sess. 344 (1988).
- State and Local Property and Production Taxation of Minerals, Title XVII, American Law of Mining (2d ed. 1988) (updated annually)
- Utility Gross Receipts Taxes and Interexchange Telecommunications Carriers, Tax Notes, Aug. 1, 1988, p. 529 (with H. Levine)

Florida's Sales Tax on Services, 41 Nat'l Tax J. 1 (1988)

PUBLICATIONS (cont'd)

- State Taxation of Interstate Business: Perspectives on Two Centuries of Constitutional Adjudication, 41 Tax Law. 37 (1987)
- Commerce Clause Restraints on State Taxation: Purposeful Economic Protectionism and Beyond, 85 Mich. L. Rev. 758 (1987)
- A Primer on Florida's Sales Tax on Services, Tax Notes, June 22, 1987, p. 1219
- Current Legal Issues in State Taxation of Telecommunications: A Preliminary Inquiry, 1986 Procs. of the Nat'l Tax Ass'n - Tax Inst. of Am. 69 (1987)
- Extending the Sales Tax to Services: Notes from Florida, Tax Notes, Feb. 23, 1987, p. 823
- Selected Issues in State Business Taxation, in Symposium on State and Local Taxation, 39 Vand. L. Rev. 1033 (1986)
- Legal Perspectives on the Interstate Incidence and Shifting of State and Local Taxes, 10 Int'l Regional Sci. Rev. 67 (1986)
- Complementary Taxes as a Defense to Unconstitutional State Tax Discrimination, 39 Tax Law. 405 (1986)
- Recent Judicial Developments in State Income Taxation of the Oil and Gas Industry, 34 Oil & Gas Tax Q. 533 (1986)
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- State Income Taxation of Multijurisdictional Corporations, Part II: Reflections on ASARCO and Woolworth, 81 Mich. L. Rev. 157 (1982)
- The Commerce Clause and State Severance Taxes, in Fiscal Disparities, Part II: The Commerce Clause and the Severance Tax, Hearings Before the Subcommittee on Intergovernmental Relations of the Senate Committee on Government Affairs, 97th Cong., 1st Sess. 19 (1982)
- State Income Taxation of Multijurisdictional Corporations and the Supreme Court, 35 Nat'l Tax J. (1982)
- Federal Limitations on State Taxation of Interstate Commerce, in T. Sandalow and E. Stein, eds., Courts and Free Markets: Perspectives from the United States and Europe, p. 431 (Oxford University Press 1982)
- Sales and Use Taxation of Movable Property in Interstate Commerce, 1981 Procs. of the Nat'l Tax Ass'n - Tax Inst. of Am. 69 (1982) (With M. Kaufman)
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