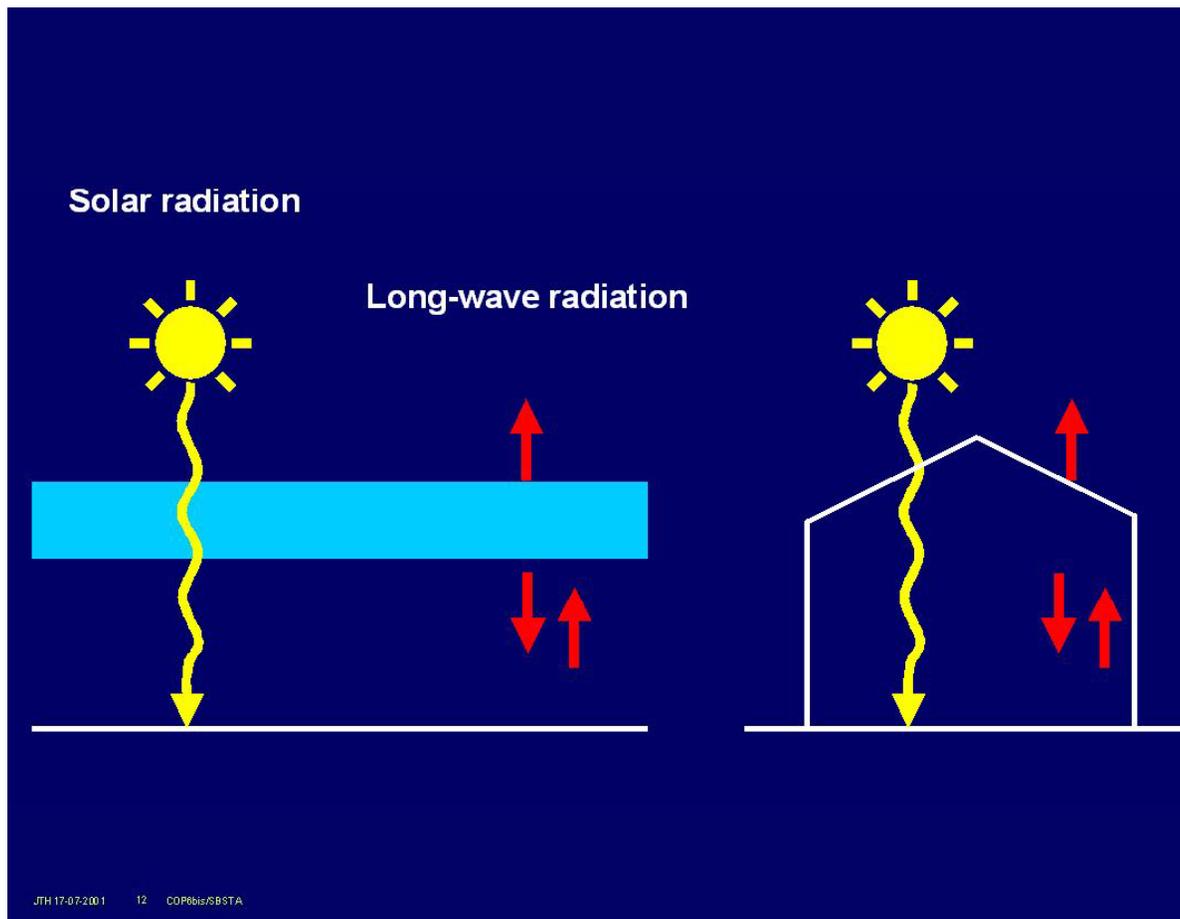


# Climate Change and Human Rights

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Daniel Bodansky  
University of Georgia School of Law  
February 12, 2010

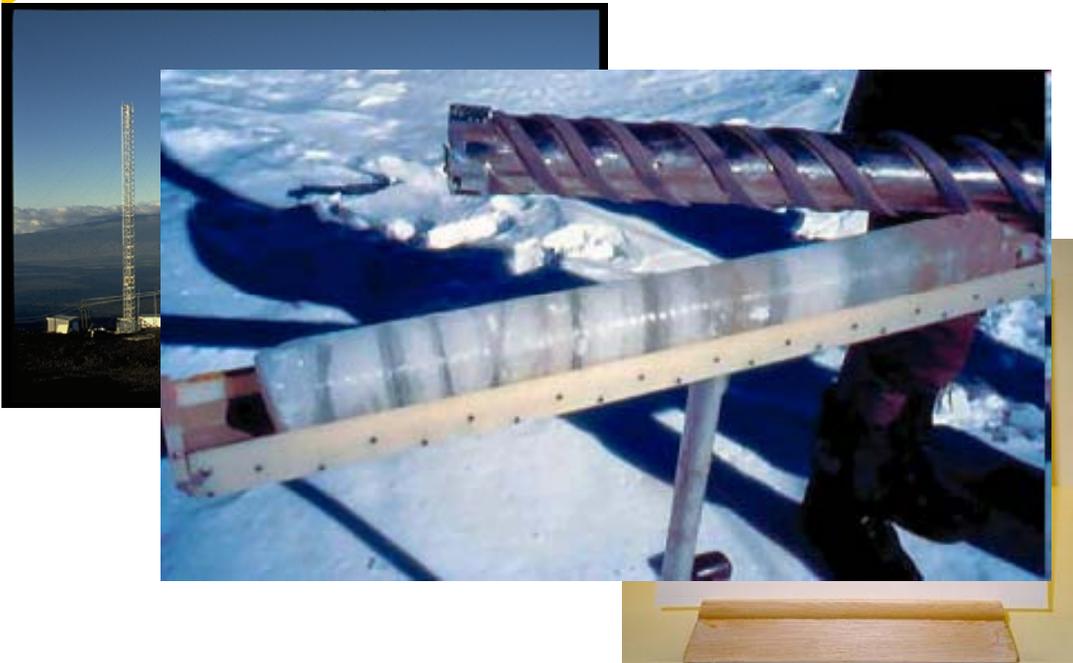
# Greenhouse Effect



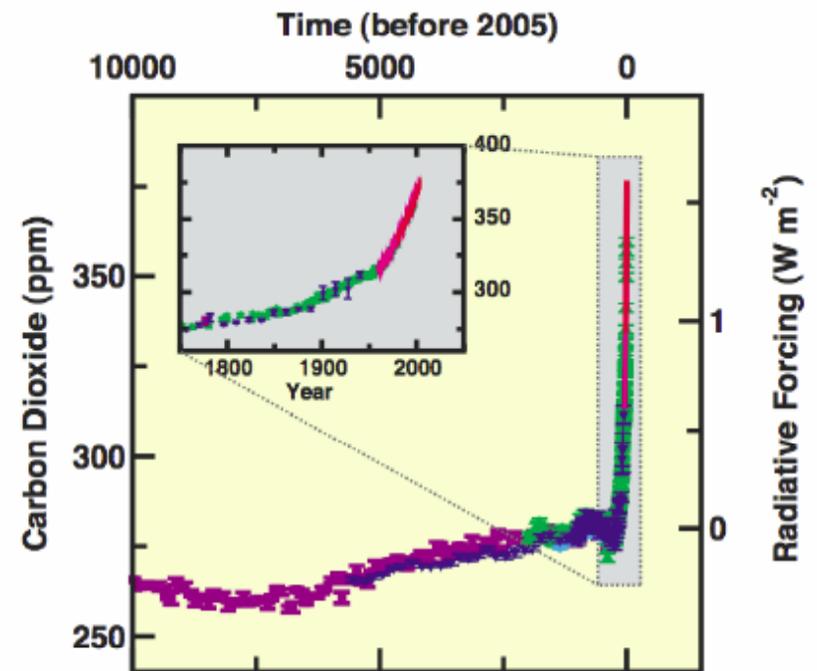
Svante Arrhenius  
(1859-1927)

# GHG Concentrations Increasing

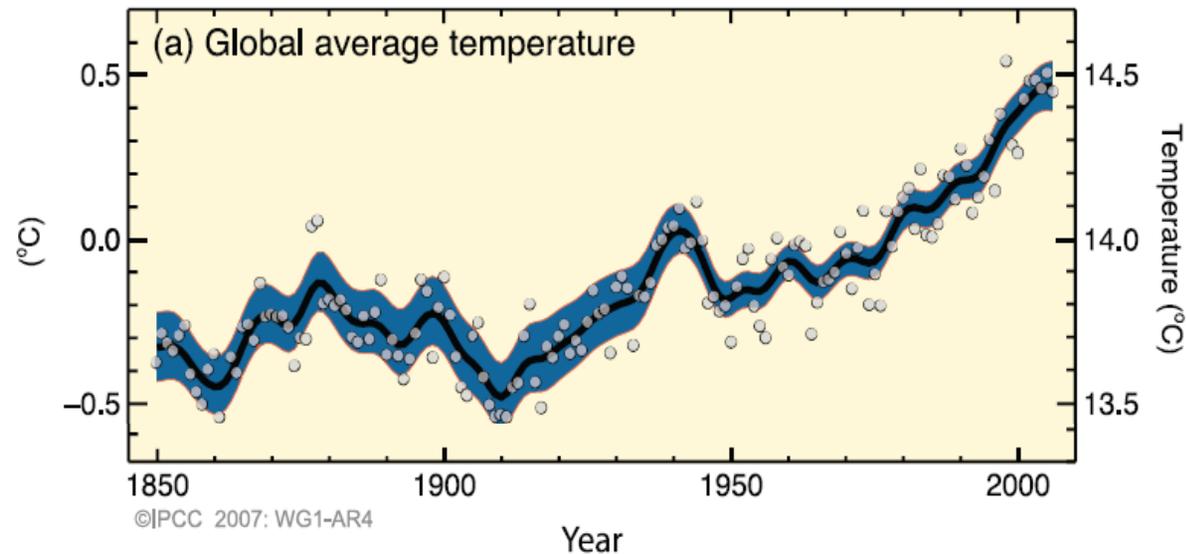
Atmospheric concentrations of CO<sub>2</sub> have increased from 280 ppm in pre-industrial times to 387 ppm in 2007, the highest in 650,000 years



Changes in Greenhouse Gases from ice-Core and Modern Data



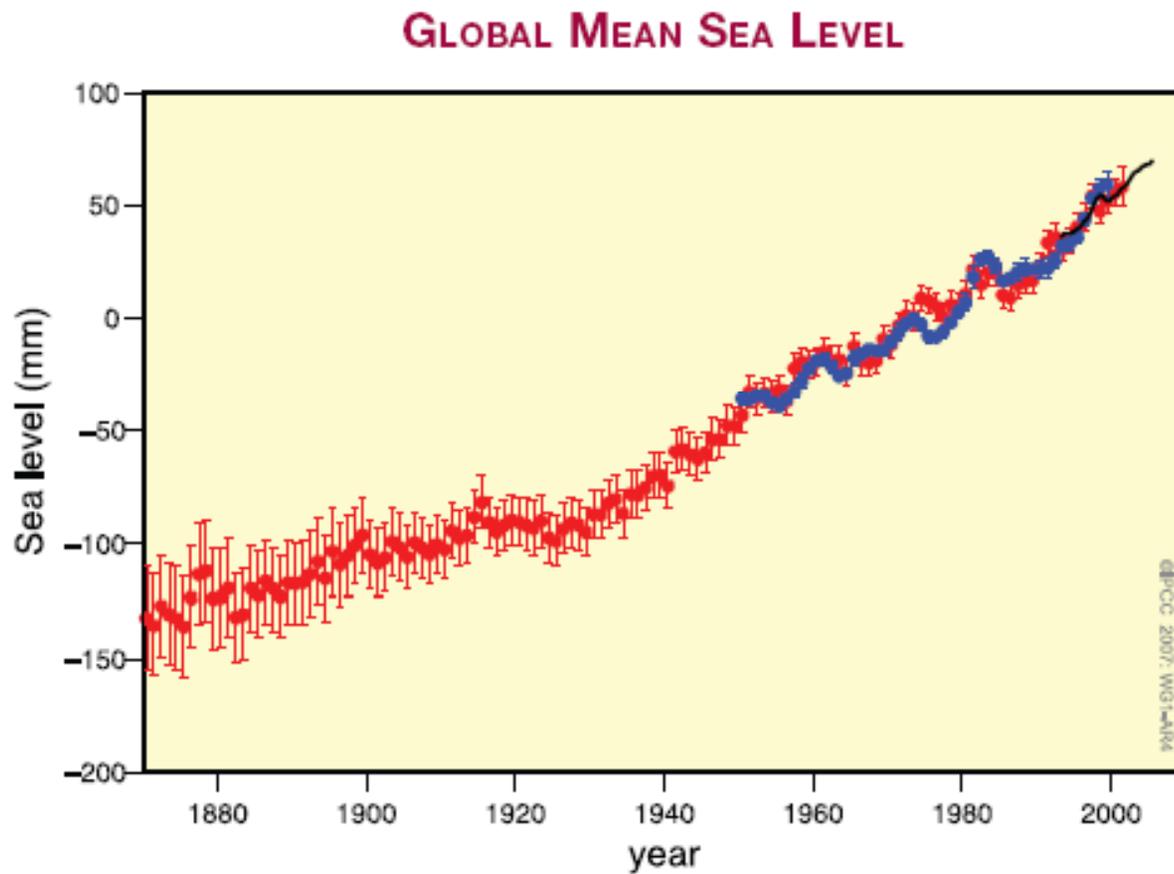
# The Earth Is Warming



- IPCC 2007
  - “Warming of the climate system is unequivocal”
    - Eleven of the last twelve years (1995–2006) rank among the 12 warmest years in the instrumental record of global surface temperature (since 1850)
  - “Most of the observed increase in globally averaged temperature since the mid-20th century is *very likely* [i.e., >90% probability] due to the observed increase in anthropogenic greenhouse gas concentrations.”

# Sea Levels Are Rising

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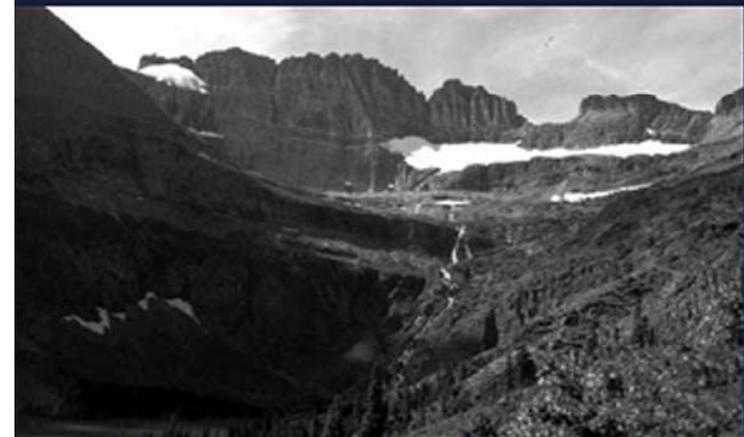


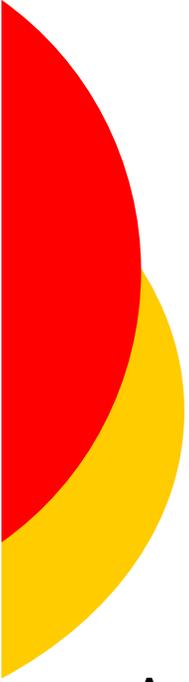
# Glaciers Are Retreating

Posterze Glacier, Austria  
1987-2004



Grinnell Glacier, Glacier National Park,  
1910-1997





# Arctic sea ice is thinning

According to  
NASA study,  
Arctic sea ice  
has been  
decreasing at  
a rate of 9%  
per decade  
since 1970s

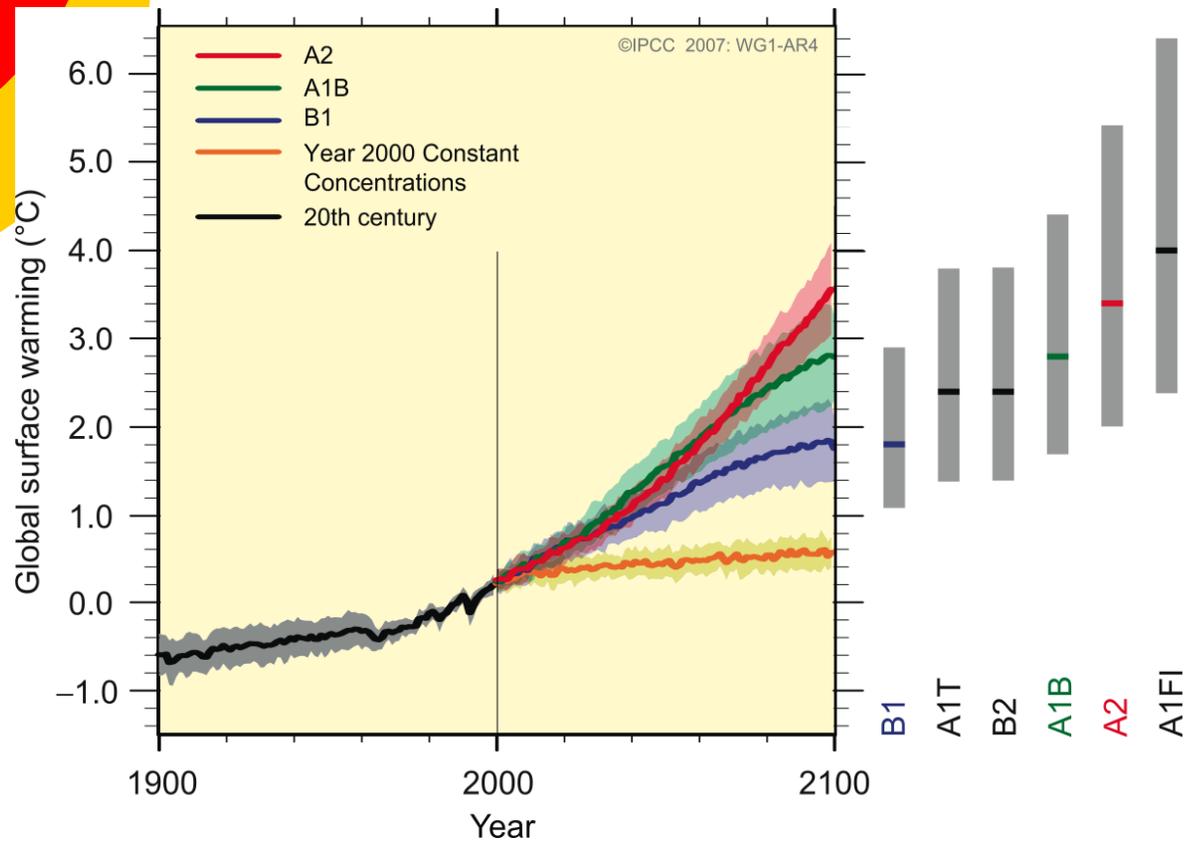


1979 SSMI Composite Data



2003 SSMI Composite Data

# ... And the Future Looks Even Warmer



IPCC Fourth Assessment Report (2007):  
“Anthropogenic warming and sea-level rise would continue for centuries due to the timescales associated with climate processes and feedbacks, even if greenhouse gas concentrations were stabilized.”

# Effects of climate change

GHG emissions →

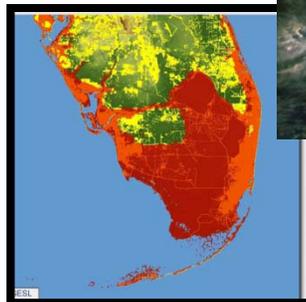
Temperature change →

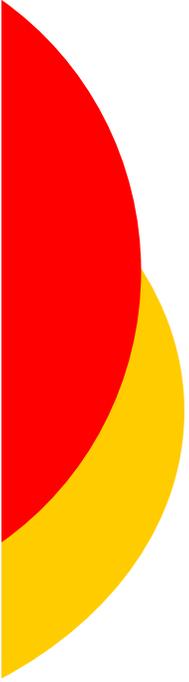
Physical effects: →

Human effects

- Sea-level rise
- Extreme weather events (storms)
- Precipitation / drought
- Melting of glaciers

- Agriculture
- Health
- Coastal areas
- Access to water





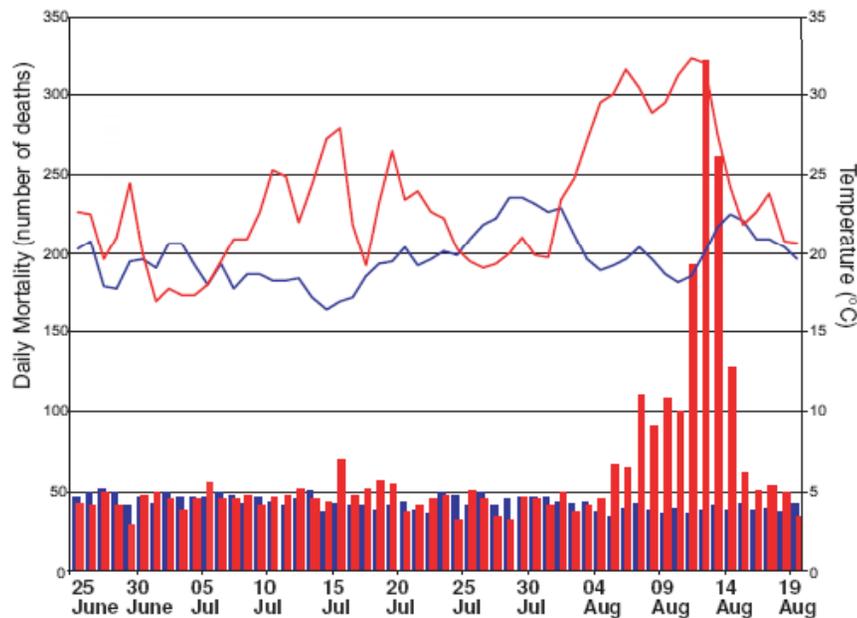
# Some Regions Impacted More than Others....

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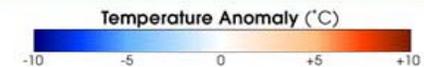
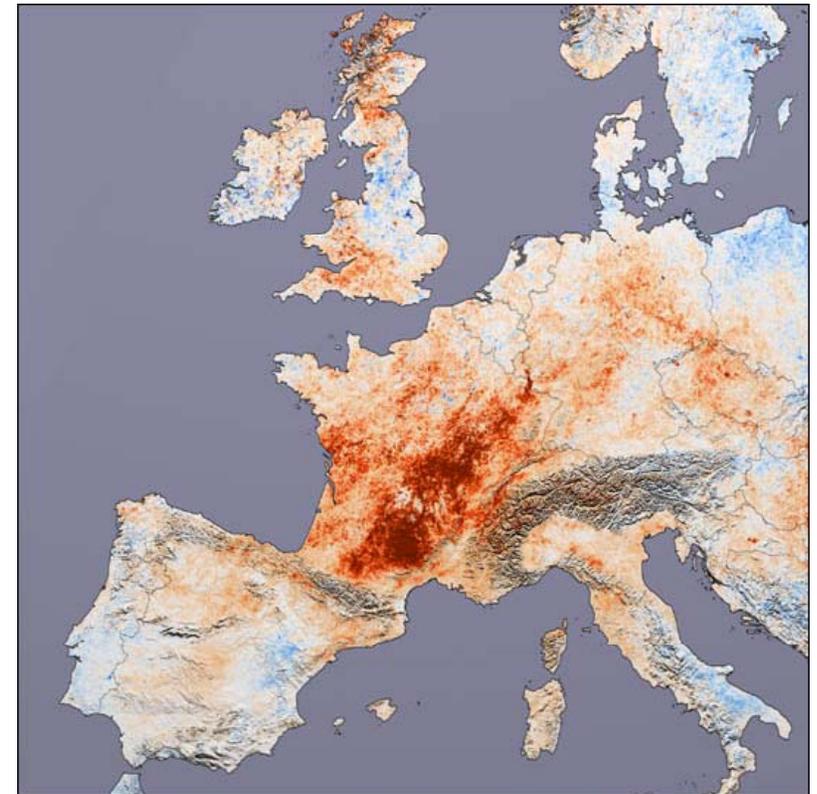
- Africa “one of the most vulnerable continents”
  - 75-200 million people exposed to water stress by 2020
  - Agricultural production “severely compromised”
- Small islands: erosion, storm surges
- Asian mega-deltas: Risk of flooding
- Poor communities especially vulnerable due to limited adaptive capacity

# ... But Even Rich Societies Vulnerable

Heat wave in Europe in 2003 claimed 35,000 lives

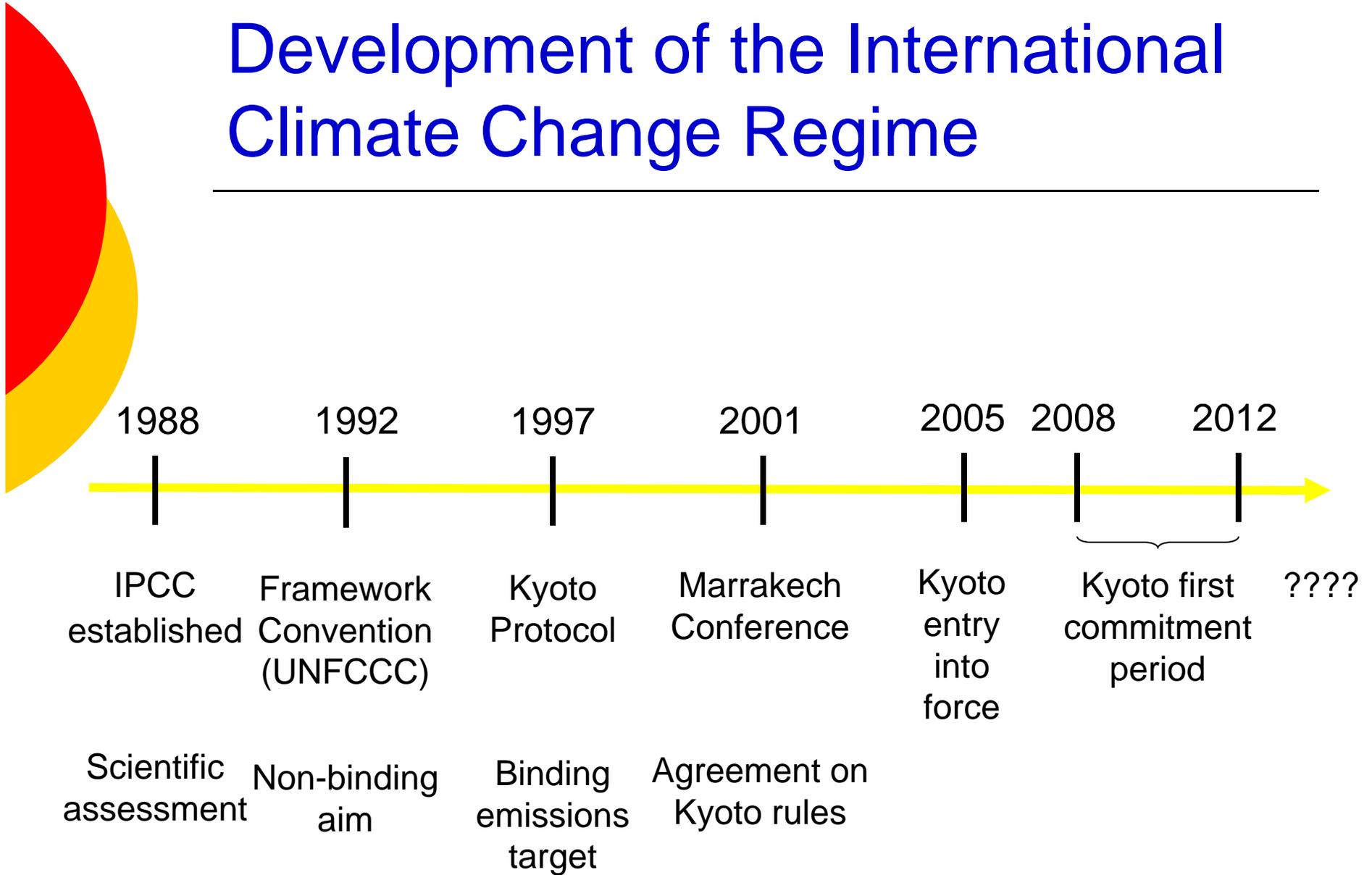


- Mean Daily Mortality 1999-2002
- Mean Daily Mortality 2003
- Mean Daily Summer Temperature 1999-2002
- Mean Daily Summer Temperature 2003



# Development of the International Climate Change Regime

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# Framework Convention/Protocol Approach

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- Framework Convention/Protocol approach allows states to proceed incrementally
- Framework Convention adopted in 1992
  - Establishes general system of governance, but no binding targets
- Kyoto Protocol, 1997
  - Developed (Annex I) countries: Binding economy-wide emission targets for 2008-2012 “commitment period”

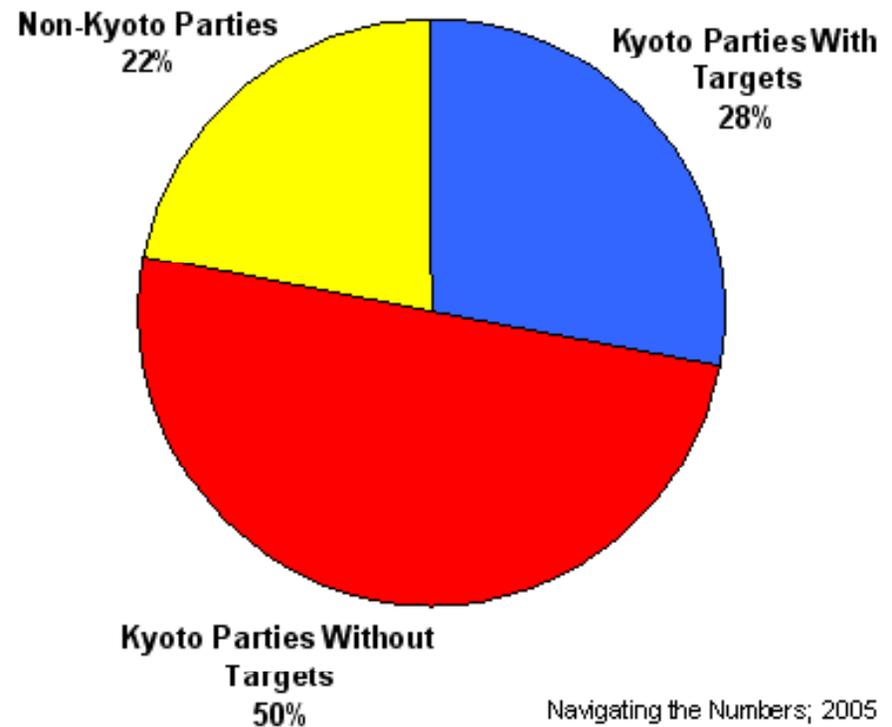


# Where are we now?

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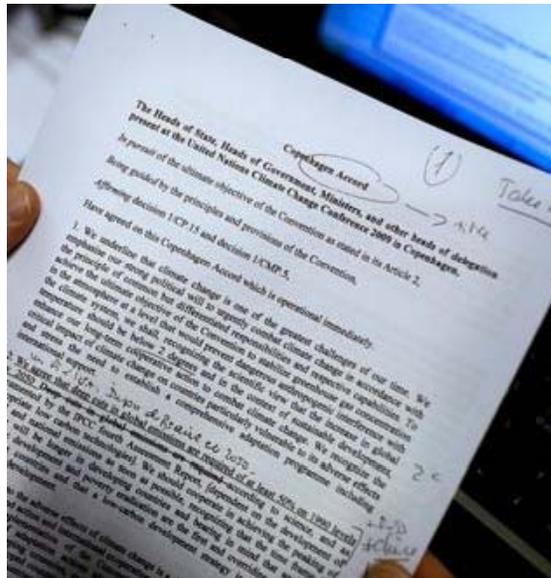
- Kyoto Protocol came into force in 2005
- But....
  - Kyoto targets cover only about  $\frac{1}{4}$  of global emissions
  - Kyoto first commitment period ends in 2012

Global GHG Emissions (Year 2000 Data)

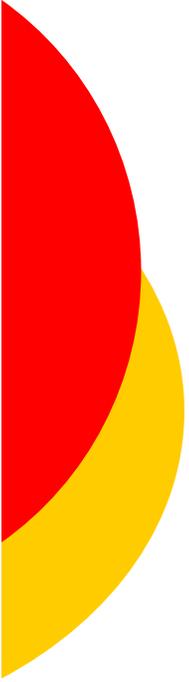


Navigating the Numbers; 2005  
World Resources Institute  
Year 2000 GHG data

# Copenhagen Accord



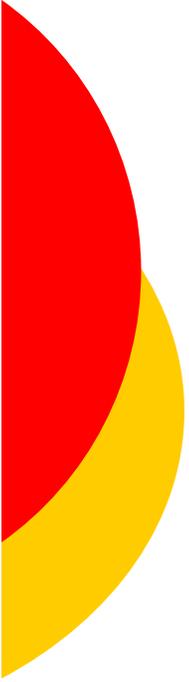
- Political not legal agreement
- Aspirational goal:
  - Limit temperature increase to 2° C
  - Review by 2015
- Process for recording mitigation pledges
- Significant new financial assistance
- MRV: international consultation and analysis



# Ways of analyzing climate change problem

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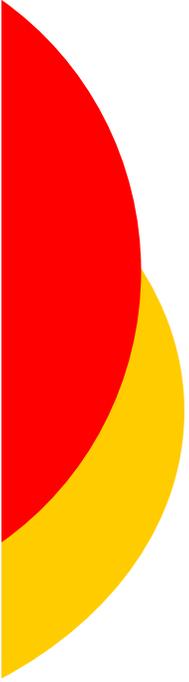
- Political:
  - Prisoners' dilemma analysis
  - Domestic politics
- Economic
  - Market failures / externalities
  - Cost-benefit analysis
- Ethical
  - Equity



# Equity and climate change

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- Mitigation: how should burdens be distributed?
  - Allocation of emission reductions?
  - Who should pay?
- Impacts
  - Financial assistance for adaptation
  - Compensation for damages – “carbon debt”

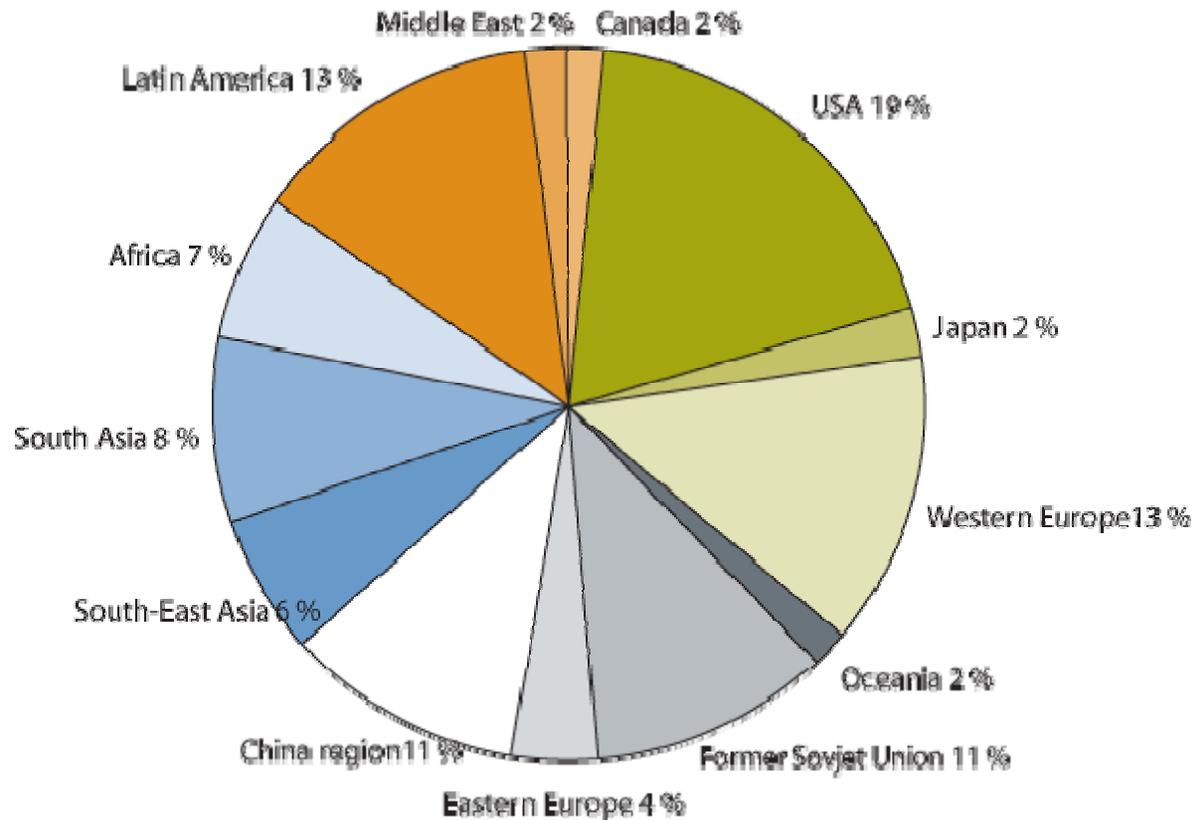


# Allocation of emissions

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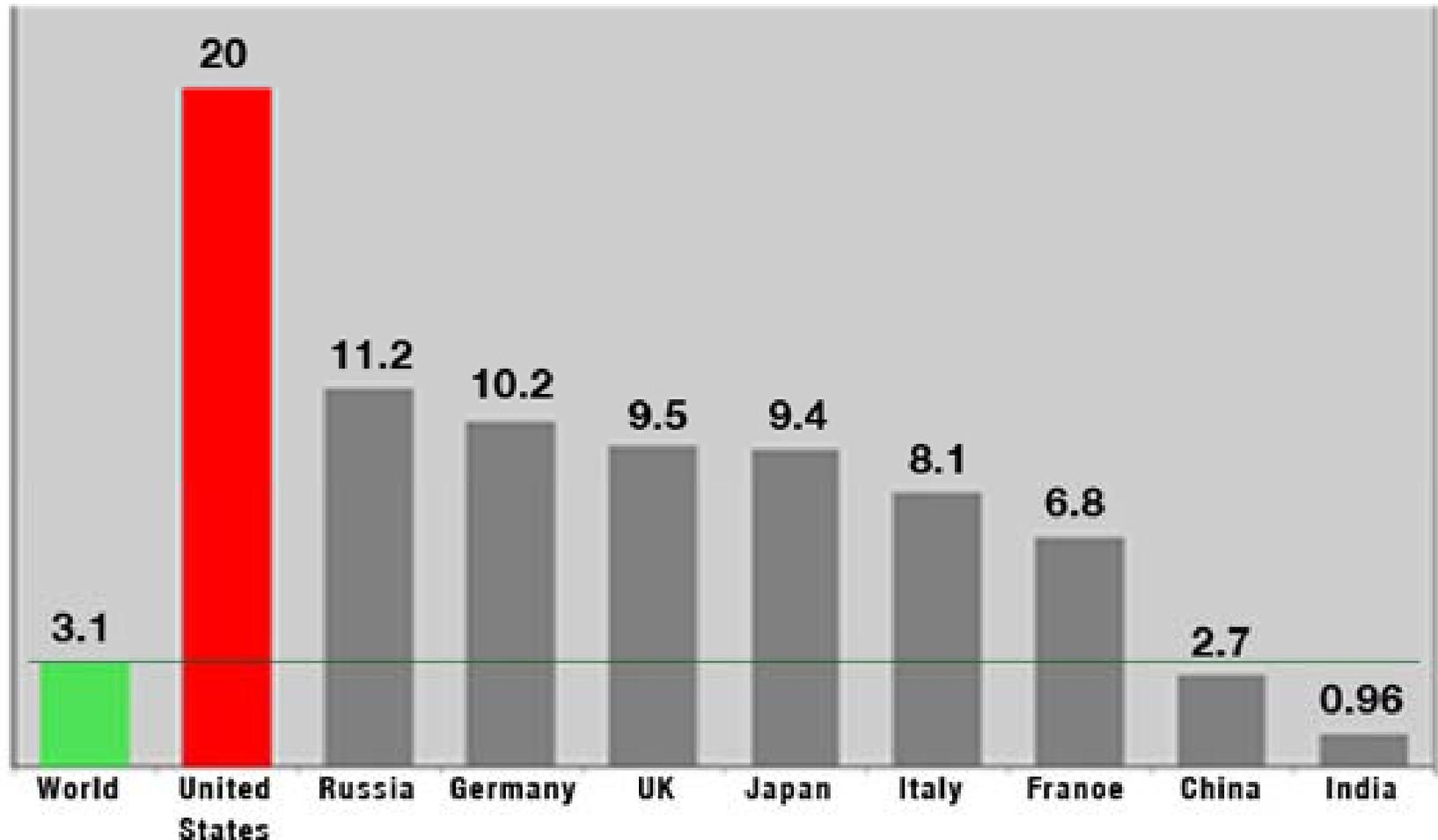
- Historical responsibility
- Current capacities
- Equal entitlements

# Historical Contributions to Global Warming, 1890-2000

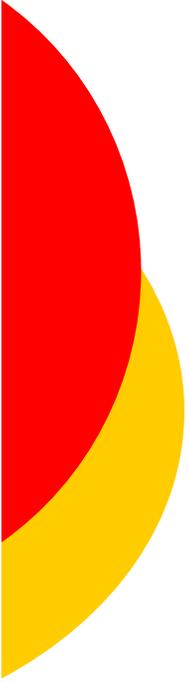


Contributions to global warming in year 2000 based on the "Kyoto gas" emissions in the period 1890 - 2000. Source: CICERO 2006

## Comparing Emissions per Capita in tons of Carbon Dioxide



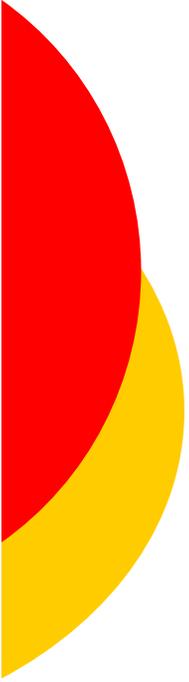
Source: Energy Information Administration  
International Energy Annual 2003



# Ways of analyzing climate change problem

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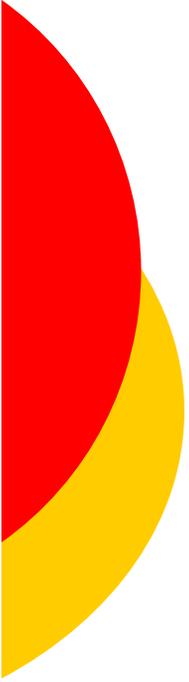
- Political:
  - Prisoners' dilemma analysis
  - Domestic politics
- Economic
  - Market failures / externalities
  - Cost-benefit analysis
- Ethical
  - Equity
- Human rights?



# Climate change and human rights

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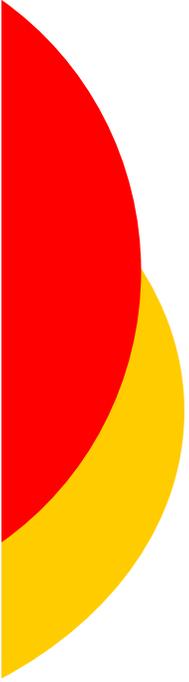
- How would we analyze climate change from human rights perspective?
- What does human rights analysis add?
- What are limits/problems?



# Human rights analysis of climate change

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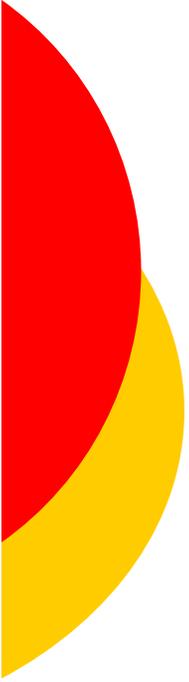
- How does climate change affect human rights?
- What human rights are involved?
- What are the correlative duties?
  - Duty to respect?
  - Duty to protect?
  - Duty to fulfill?
- Who owes these duties?



# What would human rights perspective add?

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- Consciousness raising:
  - Greater public awareness of human costs of climate change?
  - Greater appreciation of ethical issues
- Higher priority for emissions reductions vis a vis other policy goals
- Legal procedures / remedies



# Potential problems with human rights approach

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- Uncertainties about causation of particular events/harms?
- Difficulties of assessing responsibility -- collective vs. individual responsibility?
  - Individual states can't solve
- Makes compromises, negotiated outcomes more difficult?